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Message Text

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ACTION ACDA-12

INFO OCT-01 ISO-00 CIAE-00 EUR-12 H-01 INR-10 IO-13
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FM USDEL MBFR VIENNA
TO SECSTATE WASHDC PRIORITY 2887
SECDEF WASHDC PRIORITY

S E C R E T SECTION 1 OF 4 MBFR VIENNA 0309

E O 11652: GDS
TAGS: PARM, NATO,MBFR
SUBJ: MBFR: DATE QUESTIONS FOR JUNE 6 INFORMAL SESSION

THE FOLLOWING ARE THE TEXTS OF THE QUESTIONS ON DATA WHICH WILL BE INTRODUCED BY USDEL IN THE JUNE 5 AHG MEETING FOR USE OR POSSIBLE USE AT THE JUNE 6 INFORMAL SESSION. BEGIN TEXT OF DATA QUESTIONS:

I. (ANSWERS TO EASTERN QUESTIONS; ADDITIONAL QUESTIONS ON EASTERN DATA)

1. WE WOULD NOW LIKE TO ANSWER THE QUESTIONS ASKED BY THE EAST AT OUR MEETING ON MAY 31.

2. THE FIRST EASTERN QUESTION ADDRESSED AN EXPLANATION WESTERN REPS HAD GIVEN PREVIOUSLY CONCERNING THE SMALL NUMBER OF CIVILIANS IN THE WEST WHO OCCUPIED POSITIONS WHICH IN PEACETIME COULD BE FILLED BY CIVILIAN OR MILITARY PERSONNEL, AND WHOM THE WEST HAD THEREFORE INCLUDED IN ITS FIGURES FOR MILITARY MANPOWER.

3. THE EAST'S QUESTION IN THIS REGARD HAS THREE PARTS:
-- FIRST, IN WHICH WESTERN STATES WERE THERE MILITARY POSITIONS FILLED BY CIVILIANS
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--SECOND, WERE THESE CIVILIANS COUNTED IN ONLY ONE COUNTRY OR IN ALL COUNTRIES WHERE CIVILIANS OCCUPIED SUCH POSITIONS;
--THIRD, DID SUCH CIVILIAN PERSONNEL OCCUPYING MILITARY POSITIONS EXIST ONLY IN GROUND FORCES OR IN AIR FORCES AS WELL.

4. THE ANSWER TO THE QUESTION IS THERE ARE IN FRG FORCES A SMALL NUMBER OF MILITARY POSITIONS WHICH ARE FILLED EITHER BY CIVILIANS

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OR BY MILITARY PERSONNEL. THESE EXIST ONLY IN THE FORCES OF THE FRG. WE HAVE COUNTED ALL PERSONNEL OCCUPYING THIS GROUP OF POSITIONS AS OF 1 JANUARY 1976 AS MILITARY PERSONNEL WHETHER THEY WERE CIVILIAN OR MILITARY BECAUSE THESE POSITIONS ARE SOMETIMES FILLED BY MILITARY PERSONNEL AND SOMETIMES BY CIVILIANS. THESE POSITIONS ARE IN BOTH GROUND FORCES AND AIR FORCES.

5. THE EAST'S SECOND QUESTION WAS THAT, IN ANSWERING AN EASTERN QUESTION ASKED ON APRIL 12 CONCERNING PERSONNEL OF SUPPORT UNITS OF NATO ARMED FORCES PERFORMING FUNCTIONS IN THE INTEREST OF TWO OR MORE BRANCHES OF THE ARMED FORCES, THE BELGIAN REPRESENTATIVE HAS SEEMED, ACCORDING TO AMBASSADOR TARASOV, TO OMIT FROM HIS ATTENTION THE SECOND PART OF THE QUESTION, IN WHICH EASTERN REPS HAD ASKED QUOTE IN WHICH CATEGORY OF MANPOWER THESE PERSONNEL HAD BEEN INCLUDED UNQUOTE.

6. THIS STATEMENT IS PUZZLING TO US, AS WE BELIEVE THE BELGIAN REPRESENTATIVE GAVE A CLEAR AND COMPLETE ANSWER TO THIS QUESTION.

7. WHAT THE BELGIAN REPRESENTATIVE SAID ON APRIL 14 IN ANSWER TO THIS EASTERN QUESTION WAS QUOTE
AS REGARDS PERSONNEL OF SUPPORT UNITS OF THE ARMED FORCES OF WESTERN DIRECT PARTICIPANTS IN UNITS WHICH SUPPORTED MORE THAN ONE BRANCH OF SERVICE, THOSE PERSONNEL WHO WERE ARMY PERSONNEL HAD BEEN COUNTED AS GROUND FORCES MANPOWER, AND THOSE WHO WERE AIR FORCE PERSONNEL HAD BEEN COUNTED AS AIR MANPOWER.
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THE PERSONNEL OF THESE SUPPORT UNITS COUNTED AS GROUND FORCE MANPOWER HAD BEEN FURTHER SUBDIVIDED BETWEEN THE TWO CATEGORIES ACCORDING TO SUBORDINATION. THAT IS, GROUND FORCE PERSONNEL IN UNITS SUBORDINATE TO THE CORPS OF WESTERN PARTICIPANTS HAD BEEN COUNTED IN THE FIGURES FOR MAJOR FORMATIONS. ALL OTHERS HAD BEEN COUNTED IN THE SECOND CATEGORY. SIMILARLY, AIR FORCE PERSONNEL IN UNITS OF THIS TYPE WHICH WERE SUBORDINATE TO WESTERN TACTICAL AIR COMMANDS OR TACTICAL AIR FORCES HAD BEEN COUNTED IN THE FIGURES FOR MAJOR FORMATIONS, AND ALL OTHERS HAD BEEN COUNTED IN THE SECOND CATEGORY. UNQUOTE.

8. IF EASTERN REPRESENTATIVES DO NOT CONSIDER THIS STATEMENT A FULL ANSWER TO THE SECOND PART OF THE QUESTION REFERRED TO BY AMBASSADOR TARASOV, WE MAY BE ABLE TO CLARIFY THE MATTER.

9. IN THEIR THIRD QUESTION, EASTERN REPS WANTED TO KNOW IN WHICH BRANCH OF SERVICE THOSE RESERVISTS WERE EMPLOYED WHO WERE ASSIGNED TO EXTENDED PERIODS OF ACTIVE DUTY IN WESTERN ARMED FORCES, AND WHOM THE WEST HAD INCLUDED IN ITS FIGURES.

10. THE ANSWER IS THAT SUCH RESERVISTS, WHOM IN THE CIRCUMSTANCES WE NATURALLY CONSIDER AS ACTIVE DUTY MILITARY PERSONNEL, ARE

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EXTREMELY SMALL IN NUMBER AND ARE EMPLOYED IN BOTH GROUND FORCES
AND AIR FORCES.

11. THE FOURTH EASTERN QUESTION ASKED WHICH TYPES OF US AIR FORCE
UNITS AND SUBUNITS THE WEST HAD INCLUDED IN THE SECOND CATEGORY.

12. THE ANSWER IS THAT THE WEST HAS COUNTED IN THE SECOND

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TO SECSTATE WASHDC PRIORITY 2888
SECDEF WASHDC PRIORITY

S E C R E T SECTION 2 OF 4 MBFR VIENNA 0309

CATEGORY OF AIR MANPOWER ALL U.S. AIR FORCE PERSONNEL IN THE AREA
WHO WERE NOT ASSIGNED TO THE UNITED STATES 17TH AIR FORCE AND ITS
SUBORDINATE UNITS OR TO MULTILATERAL HEADQUARTERS. THE SPECIFIC
UNITS AND SUBUNITS WHOSE PERSONNEL HAVE BEEN COUNTED IN THE SECOND
CATEGORY OF US AIR FORCE MANPOWER ACCORDING TO THIS METHOD INCLUDE
THE FOLLOWING:
FIRST, HEADQUARTERS, UNITED STATES AIR FORCES, EUROPE (USAFE)
SECOND, UNITS DIRECTLY SUBORDINATE TO THAT HEADQUARTERS, AND NOT PART
OF THE 17TH AIR FORCE, SUCH AS SUPPORT UNITS FOR HEADQUARTERS
USAFE, AIR BASE SUPPORT UNIT IN BERLIN AND THE USAFE HOSPITAL IN
WIESBADEN.
THIRD, UNITS AND SUBUNITS WHICH ARE LOCATED IN THE AREA OF RE-
DUCTIONS BUT WHICH ARE SUBORDINATE TO AIR FORCE COMMANDS LOCATED
IN THE UNITED STATES. THAT IS, THERE ARE THE UNITS AND SUBUNITS
IN THE REDUCTION AREA WHICH ARE SUBORDINATE TO THE FOLLOWING
COMMANDS WHICH ARE IN THE UNITED STATES:
AIR FORCE SYSTEMS COMMAND
AIR FORCE LOGISTICS COMMAND
AIR FORCE COMMUNICATIONS SERVICE
AIR TRAINING COMMAND
MILITARY AIRLIFT COMMAND
THESE INCLUDE SUCH UNITS AND SUBUNITS AS WEATHER UNITS, TACTICAL

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AIRLIFT UNITS, STRATEGIC AIRLIFT SUPPORT UNITS, MEDICAL EVACUATION UNITS, BASE COMMUNICATIONS UNITS AND SMALL FIELD TRAINING SUBUNITS.
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13. WE WOULD NOW LIKE TO ASK A FEW QUESTIONS REGARDING EASTERN FIGURES FOR SOVIET MANPOWER.

14. ON APRIL 3, WE GAVE EASTERN REPRESENTATIVES A LIST OF THOSE TYPES OF UNITS, SUBUNITS, FORMATIONS, AND COMMANDS WHICH EASTERN REPS HAD EARLIER DESCRIBED AS NOT BEING IN THE CATEGORIES OF COMBAT, COMBAT SUPPORT, AND COMBAT SERVICE SUPPORT. (LIST ATTACHED).

15. ON APRIL 4, AMBASSADOR TARASOV TOLD US THAT PERSONNEL IN ORGANIZATIONS AND SERVICES OF THE TYPES ENUMERATED ON THIS LIST HAD BEEN COUNTED BY THE EAST IN BOTH CATEGORIES OF GROUND FORCE MANPOWER.

16. OUR QUESTIONS ARE AS FOLLOWS:

17. FIRST, WE WOULD LIKE TO KNOW, SPECIFICALLY AS REGARDS SOVIET GROUND FORCES IN THE AREA, WHETHER PERSONNEL OF ALL OF THE TYPES OF ORGANIZATIONS AND SERVICES ENUMERATED ON THAT LIST HAVE BEEN COUNTED IN BOTH CATEGORIES, OR ARE THERE CERTAIN TYPES WHOSE PERSONNEL HAVE BEEN COUNTED IN ONLY ONE CATEGORY?

18. SECOND, IF PERSONNEL OF ORGANIZATIONS AND SERVICES ON THE LIST HAVE BEEN COUNTED IN ONLY ONE CATEGORY, WE WOULD LIKE TO KNOW WHICH ARE THE TYPES OF ORGANIZATIONS AND SERVICES FOR WHICH THIS IS THE CASE, AND IN WHICH CATEGORY THE PERSONNEL HAVE BEEN COUNTED.

19. THIRD, AND STILL REFERRING SPECIFICALLY TO SOVIET FORCES, WE WOULD LIKE TO KNOW WHETHER PERSONNEL OF EACH OF THE ORGANIZATIONS AND SERVICES ON THE LIST HAVE BEEN COUNTED IN BOTH BRANCHES OF THE ARMED FORCES, GROUND AND AIR. (AS NEEDED: WE UNDERSTAND FROM WHAT AMBASSADOR TARASOV SAID ON JULY 15, 1977 THAT
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PERSONNEL IN UNITS PERFORMING SERVICES FOR BOTH BRANCHES OF THE ARMED FORCES HAVE BEEN COUNTED BY THE EAST IN ITS FIGURES FOR GROUND FORCE MANPOWER. WE ENVISAGE THE POSSIBILITY, THEREFORE, THAT SOME FUNCTIONS ON THE LIST MAY BE PERFORMED ONLY BY ORGANIZATIONS SERVING BOTH BRANCHES OF THE ARMED FORCES. IF SO, WE WOULD ASSUME FROM WHAT AMBASSADOR TARASOV TOLD US EARLIER THAT ALL PERSONNEL PERFORMING THAT FUNCTION WOULD HAVE BEEN COUNTED BY

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THE EAST AS GROUND FORCE MANPOWER.)

20. FOURTH, IF THERE ARE ORGANIZATIONS AND SERVICES ON THE LIST WHOSE PERSONNEL HAVE BEEN COUNTED ONLY AS GROUND FORCE MANPOWER, WE WOULD LIKE TO KNOW WHICH ARE THE TYPES OF ORGANIZATIONS AND SERVICES WHOSE PERSONNEL HAVE BEEN SO COUNTED.

LIST GIVEN TO EAST ON APRIL 3, 1978

1. PERFORMING GUARD DUTY FOR DEPTS, BASES, AND MILITARY INSTALLATIONS.
2. ASSIGNED TO FIRE BRIGADES FOR GARRISONS, BASES, AND DEPOTS.
3. IN MAINTENANCE ENTERPRISES NOT BELONGING TO UNITS (VOYSKA) BUT SEPARATE FROM THEM.
4. IN MILITARY TRADE ORGANIZATIONS SUCH AS COMMISSARIES AND POST EXCHANGES OR CANTEENS.
5. IN CONSTRUCTION UNITS CONCERNED WITH INFRASTRUCTURE SUCH AS ROAD, BRIDGE AND AIRFIELD CONSTRUCTION UNITS AND ENTERPRISES.
6. IN CENTRAL MEDICAL SERVICES.
7. IN MILITARY TRANSPORTATION SERVICES.
8. ASSIGNED TO EXECUTIVE AND ADMINISTRATIVE BODIES FOR

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S E C R E T SECTION 3 OF 4 MBFR VIENNA 0309

TERRITORIAL FORCES.
9. IN MILITARY POST OFFICES AND MILITARY POSTAL SERVICES.
10. IN MILITARY TOPOGRAPHICAL SERVICES.
11. WORKING AS CLERKS, CASHIERS, CLEANING AND MAINTAINING BUILDINGS, HEATING FACILITIES.
12. EMPLOYED IN OFFICERS' CLUBS, SOLDIERS' CLUBS, VARIOUS KINDS OF ARTISTIC ENSEMBLES AND ORCHESTRAS (NOT MILITARY BANDS), ATHLETIC GROUPS, AND RECREATIONAL ORGANIZATIONS.

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II. (FURTHER QUESTIONS ON EASTERN FORCES)

1. AS EASTERN REPRESENTATIVES ARE AWARE, WE HAVE BEEN HAVING SOME DIFFICULTY IN UNDERSTANDING PRECISELY WHICH PERSONNEL EASTERN REPS HAVE IN MIND WHEN THEY REFER TO QUOTE TEMPORARILY SERVING PERSONNEL OF POLISH UNITS FOR TERRITORIAL DEFENSE UNQUOTE.

2. WE BELIEVE EASTERN REPS RECOGNIZE THAT IT IS NECESSARY FOR US TO HAVE A CLEAR, PRECISE UNDERSTANDING REGARDING WHICH PERSONNEL ARE ENCOMPASSED BY THIS TERM.

3. WE THEREFORE WOULD LIKE TO REVIEW OUR UNDERSTANDING OF THE ANSWERS EASTERN REPRESENTATIVES HAVE PROVIDED TO OUR QUESTIONS ON THESE PERSONNEL, AND ASK A FEW ADDITIONAL CLARIFYING QUESTIONS.

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4. AT OUR LAST MEETING, AMBASSADOR TARASOV TOLD US THAT THE CONSCRIPT PERSONNEL OF THE POLISH UNITS FOR TERRITORIAL DEFENSE QUOTE SERVED FOR ONE OR FOR SEVERAL PERIODS AND THE AGGREGATE PERIOD OF SERVICE COULD EITHER BE FULL OR NOT FULL AND INCOMPLETE UNQUOTE.

7. WE UNDERSTAND YOUR ANSWER TO MEAN THE FOLLOWING: FIRST, THAT THE CONSCRIPT PERSONNEL OF THE UNITS OF TERRITORIAL DEFENSE INCLUDE BOTH FULLTIME AND PARTTIME PERSONNEL.

8. SECOND, THAT SOME OF THESE PERSONNEL PERFORM A SINGLE UNBROKEN PERIOD OF SERVICE WHICH IS EQUAL TO THE FULL ACTIVE SERVICE OBLIGATION.

9. THIRD, THAT SOME OF THESE PERSONNEL ALSO PERFORM A FULL PERIOD OF SERVICE, BUT RATHER THAN PERFORMING IT IN A SINGLE UNBROKEN PERIOD, THEY PERFORM SEVERAL SEPARATE PERIODS WHICH IN THE AGGREGATE EQUAL THE FULL REQUIRED TIME OF ACTIVE SERVICE.

10. AND FOURTH, THAT SOME OF THESE PERSONNEL SERVE FOR A SINGLE OR FOR SEVERAL PERIODS, BUT THEIR AGGREGATE TIME IN SERVICE DOES NOT EQUAL THE FULL PERIOD NORMALLY REQUIRED.

11. OUR FIRST QUESTION IS, IS THIS UNDERSTANDING CORRECT?

12. SECOND, WE NOTE THAT, ON MARCH 15, 1977, THE POLISH REPRESENTATIVE TOLD US THAT THE POLISH UNITS OF TERRITORIAL DEFENSE WERE QUOTE CONSTRUCTION UNITS OF CENTRAL AND VOYEVODSTVO--THAT IS TO SAY TERRITORIAL--SUBORDINATION, FULFILLING CONSTRUCTION ASSIGNMENTS FOR THE NEEDS OF THE CIVILIAN ECONOMY, THAT IS, CONSTRUCTION OF ROADS, RAILWAYS, AND OTHER GENERAL CONSTRUCTION PROJECTS. UNQUOTE.

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13. ON APRIL 12 OF THIS YEAR, AMBASSADOR TARASOV AGAIN DESCRIBED THESE PERSONNEL AS QUOTE ASSIGNED TO CONSTRUCTION, ROAD, AND RAILWAY UNITS UNQUOTE.

14. ON THIS BASIS, THE, IT IS OUR UNDERSTANDING THAT THE PERSONNEL WHOM THE EAST HAS EXCLUDED ON THE GROUNDS THAT THEY ARE CONSCRIPT PERSONNEL OF POLISH UNITS OF TERRITORIAL DEFENSE ARE ASSIGNED TO RAILWAY CONSTRUCTION UNITS AND TO ENGINEERING CONSTRUCTION UNITS EMPLOYED FOR CONSTRUCTION OF ROADS, BRIDGES, AND VARIOUS STRUCTURES. IS THIS CORRECT?

15. THIRD, WE WOULD LIKE TO KNOW WHETHER ALL OF THE RAILWAY CONSTRUCTION UNITS AND ENGINEERING CONSTRUCTION UNITS ASSOCIATED WITH THE GROUND FORCES OF POLAND ARE UNITS OF TERRITORIAL DEFENSE ARE THERE RAILWAY CONSTRUCTION UNITS AND ENGINEERING UNITS WHICH ARE NOT UNITS OF TERRITORIAL DEFENSE?

16. IF THE RAILWAY CONSTRUCTION AND ENGINEERING CONSTRUCTION PERSONNEL ASSOCIATED WITH THE POLISH GROUND FORCES ARE IN THE POLISH UNITS OF TERRITORIAL DEFENSE, THEN WE ASSUME THAT THIS MEANS THAT THE EAST HAS EXCLUDED ALL CONSCRIPT PERSONNEL OF RAILWAY CONSTRUCTION AND ENGINEERING CONSTRUCTION UNITS ASSOCIATED WITH THE POLISH GROUND FORCES.

17. FOURTH, WE WOULD LIKE TO KNOW WHETHER THE CONSCRIPT PERSONNEL OF THE POLISH UNITS OF TERRITORIAL DEFENSE ARE EMPLOYED IN UNITS OTHER THAN THE RAILWAY CONSTRUCTION AND ENGINEERING CONSTRUCTION UNITS I HAVE JUST DESCRIBED. FOR EXAMPLE, ARE CONSCRIPT PERSONNEL OF POLISH UNITS OF TERRITORIAL DEFENSE

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EMPLOYED IN
--THE HEADQUARTERS OF MILITARY DISTRICTS, PROVINCES,
--ACADEMIES, SCHOLLS, TRAINING OR EDUCATIONAL UNITS OR SUB-UNITS,
--SIGNALS, MEDICAL, TRANSPORTATION, OR COMMUNICATIONS UNITS
OR SUB-UNITS,
--LOGISTICAL, OR SUPPLY DEPOTS,
--VEHICLE-MAINTENANCE UNITS.

18. FIFTH, IS IT CORRECT THAT IN THE SOVIET FORCES IN THE AREA AND IN THE FORCES OF THE GDR AND CZECHOSLIVAKIA THERE ARE NO PERSONNEL EQUIVALENT TO THE CONSCRIPT PERSONNEL OF THE POLISH UNITS FOR TERRITORIAL DEFENSE?

19. SIXTH, IS IT CORRECT THAT ALL PERSONNEL OF RAILROAD CONSTRUCTION UNITS AND ENGINEERING CONSTRUCTION UNITS IN THE AREA BELONGING TO FORCES OF THE USSR, THE GDR, AND CZECHOSLIVAKIA HAVE BEEN INCLUDED IN EASTERN FIGURES?

20. WE HAVE TWO QUESTIONS WE WOULD LIKE TO ASK SPECIFICALLY CONCERNING THE EAST'S FIGURES FOR GDR MANPOWER. THE FIRST OF THESE IS, HAVE YOU COUNTED IN YOUR FIGURES FOR GDR PERSONNEL THOSE PERSONNEL WHO SERVE FOR ONLY SHORT PERIODS, FOR EXAMPLE THREE TO SIX MONTHS?

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21. SECOND, WE WOULD ALSO LIKE TO KNOW WHETHER THERE ARE ANY POSITIONS IN THE ARMED FORCES OF THE GDR WHICH ARE FILLED ON A CONTINUING BASIS BY RESERVISTS.

22. WE ARE NOT HERE REFERRING TO RESERVISTS CALLED TO FULL TIME ACTIVE DUTY FOR EXTENDED PERIODS. INSTEAD, WE HAVE IN MIND A SITUATION IN WHICH A MILITARY POSITION IS FILLED SUCCESSIVELY ON A CONTINUING BASIS BY SEVERAL DIFFERENT INDIVIDUAL RESERVISTS PERFORMING CONSECUTIVE SHORT PERIODS OF ACTIVE DUTY.
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